

1 Mr. Del Rosa, Mr. Rose and Ms. Del Rosa respectively are the chairperson, vice-chairperson and
2 secretary-treasurer of the Alturas Tribe, *id.* ¶¶ 9–11. The State sues the individual defendants in
3 their official capacities; it also sues Mr. Rose and Mr. Del Rosa in their personal capacities. *Id.*

4 The State alleges defendants have refused to comply with the Prevent All Cigarette
5 Trafficking (PACT) Act, have distributed contraband cigarettes in violation of the Contraband
6 Cigarette Trafficking Act (CCTA), and have violated the State’s cigarette laws since 2018. *Id.*
7 ¶¶ 48–54, 71–73, 79, 86, 89–90. In the fall of 2022, the California Attorney General’s Office sent
8 Azuma a letter demanding it cease its “unlawful cigarette distributions and sales.” *Id.* ¶ 60. But
9 “Azuma continue[d] its unlawful activities.” *Id.* ¶ 61. Mr. Rose and Mr. Del Rosa also have
10 maintained “active participa[tion] in Azuma’s contraband cigarette trafficking activities,” *id.* ¶ 62,
11 and effectively control the Alturas Tribe’s economic affairs, *id.* ¶¶ 65–66. As a result, six months
12 later, the State brought this suit to end defendants’ noncompliance with federal and state law.

13 California brings the following five claims against defendants:

- 14 1) Violation of 15 U.S.C. §§ 376–376a (PACT Act) against all defendants;
- 15 2) Violations of 18 U.S.C. § 2342 (CCTA) against all defendants;
- 16 3) Violations of 18 U.S.C. § 1962(c) (Civil Racketeer Influenced and Corrupt
17 Organization (RICO) Act), against defendants Darren Rose and Phillip Del Rosa;
- 18 4) Violations of California Revenue & Taxation Code section 30165.1 against all
19 defendants; and
- 20 5) Violations of California Health & Safety Code section 104557 against all defendants.

21 *See id.* ¶¶ 67–93.

22 On September 8, 2023, this court granted California’s motion for a preliminary injunction
23 against defendant Darren Rose and denied the motion without prejudice as to defendants Phillip
24 Del Rosa and Wendy Del Rosa. *See* Prior Order at 24. Defendants have filed a notice of appeal,
25 ECF No. 44, and their appeal of this court’s order is pending before the Ninth Circuit, *see* ECF
26 Nos. 45 & 46. Separately, defendants move here to dismiss California’s complaint. Mot., ECF
27 No. 24-1. California opposes, Opp’n, ECF No. 33, and defendants have replied, Reply, ECF No.
28 38. The court held a hearing on this motion on October 13, 2023. *See* Mins. Hr’g, ECF No. 49.

1 Peter Nascenzi, Byron Miller and James Hart appeared for the State. *Id.* Conly Schulte and
2 Gregory Narvaez appeared for defendants. *Id.*

3 **II. SUBJECT MATTER JURISDICTION**

4 Defendants move to dismiss plaintiffs’ complaint under Federal Rule of Civil Procedure
5 12(b)(1) for lack of subject matter jurisdiction. Mot. at 8–23.¹ When a party moves to dismiss
6 for lack of subject matter jurisdiction, “the plaintiff bears the burden of demonstrating that the
7 court has jurisdiction.” *Boardman v. Shulman*, No. 12-00639, 2012 WL 6088309, at *2 (E.D.
8 Cal. Dec. 6, 2012). Where, as here, defendants move to dismiss on the basis of tribal sovereign
9 immunity, “the party asserting subject matter jurisdiction has the burden of proving its existence,
10 i.e.[,] that immunity does not bar the suit.” *Pistor v. Garcia*, 791 F.3d 1104, 1111 (9th Cir. 2015)
11 (internal citations and marks omitted).

12 **A. Tribal Sovereign Immunity**

13 Absent congressional abrogation or explicit waiver, sovereign immunity bars suit against
14 a federally recognized Indian tribe in federal court. *Burlington N. & Santa Fe Ry. Co. v. Vaughn*,
15 509 F.3d 1085, 1091 (9th Cir. 2007). The Alturas Tribe is a federally recognized Indian tribe and
16 therefore is immune from suit. In addition to protecting tribes, tribal sovereign immunity “also
17 extends to arms of the tribe acting on behalf of the tribe.” *White v. Univ. of Cal.*, 765 F.3d 1010,
18 1025 (9th Cir. 2014). Thus, when a tribe “establishes an entity to conduct certain activities,”
19 regardless of whether it is business activities or governmental activities, “the entity is immune if
20 it functions as an arm of the tribe.” *Allen v. Gold Country Casino*, 464 F.3d 1044, 1046 (9th Cir.
21 2006) (citations omitted). The relevant question “is not whether the activity may be characterized
22 as a business . . . , but whether the entity acts as an arm of the tribe so that its activities are
23 properly deemed to be those of the tribe.” *Id.* Defendants argue Azuma is an arm of the tribe and
24 as a result is shielded by tribal sovereign immunity. *See* Mot. at 10.

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¹ When citing page numbers on filings, the court uses the pagination automatically generated by the CM/ECF system.

1 To determine whether Azuma is entitled to sovereign immunity as an “arm of the tribe,”
2 the court examines the following factors:

- 3 (1) the method of creation of the economic entities; (2) their
4 purpose; (3) their structure, ownership, and management, including
5 the amount of control the tribe has over the entities; (4) the tribe’s
6 intent with respect to the sharing of its sovereign immunity; and
7 (5) the financial relationship between the tribe and the entities.

8 *White*, 765 F.3d at 1025 (quoting *Breakthrough Mgmt. Grp., Inc. v. Chukchansi Gold Casino &*
9 *Resort*, 629 F.3d 1173, 1187 (10th Cir. 2010)).

10 The first factor weighs in favor of Azuma. The Alturas Indian Rancheria Business
11 Committee established Azuma Corporation in accordance with its Governmental Corporation
12 Ordinance. *See* Ordinance § 2.1, Del Rosa Decl. Ex. B, ECF No. 23-2 (noting the Ordinance
13 establishes authority to “regulate the incorporation . . . of governmental corporations as distinct
14 arms of the Tribal government”); Am. Articles of Incorpor., Rose Decl. Ex. A, ECF No. 23-3. The
15 Business Committee is part of the Alturas Tribe’s Governing Body and comprises members of the
16 Tribe. Alturas Const. art. IV, §§ 1–3, Del Rosa Decl. Ex. A, ECF No. 23-2. Under the Tribe’s
17 Constitution, the Business Committee has the power to “manage all economic affairs and
18 enterprises of the Alturas Indian Rancheria[.]” Alturas Const. art. VII, § 2(e). Here, the method
19 of creation weighs in favor of Azuma. *See, e.g., Cadet v. Snoqualmie Casino*, 469 F. Supp. 3d
20 1011, 1015 (W.D. Wash. 2020) (considering similar facts).

21 The second factor also weighs in favor of Azuma. Corporations established under the
22 Tribe’s Ordinance are “created to carry out Tribal economic development and the advancement of
23 Tribal members.” Ordinance § 3.1. The specific purpose of Azuma is to “manufacture tobacco
24 products as the corporation may deem advisable in Modoc County, California in the best interests
25 of the Tribe.” Am. Articles of Incorpor. art. II. The purpose of Azuma weighs in its favor. *See,*
26 *e.g., Min Zhang v. Grand Canyon Resort Corp.*, No. 19-00124, 2020 WL 1000608, at *2 (C.D.
27 Cal. Jan. 15, 2020) (purpose of “creating economic development opportunities” weighed in favor
28 of extending sovereign immunity to a tribal entity).

1 Third, the structure, ownership, and management of Azuma, is neutral. The State disputed
2 this factor during hearing. Here, defendants have shown the Alturas Tribe is the sole owner and
3 shareholder of the corporation. Am. Articles of Incorporation art. VI; Governmental Corporation
4 Ordinance § 4 (“At all times one hundred percent (100%) of each corporation’s ownership
5 interest shall be held by the Tribe, and it shall be considered an entity of the Tribe.”). While it is
6 unclear whether the directors and officers must be members of the Tribe, the members of the
7 governing board are appointed by the Business Committee. Am. Articles of Incorporation art. V. The
8 initial directors were defendants Phillip Del Rosa, Darren Rose and Wendy Del Rosa, all
9 members of the Tribe. Articles of Incorporation Ex. A; *see* Compl. ¶¶ 9–11. Darren Rose is the current
10 President/Secretary of Azuma. Rose Decl. ¶ 3, ECF No. 23-3. Additionally, the Alturas Tribe’s
11 Governmental Corporation Ordinance specially notes tribal corporations are “distinct arms of the
12 Tribal government[.]” Ordinance § 2.1. However, because it is unclear who all the directors and
13 officers of the Tribe are, and how much control non-tribal members have over Azuma’s
14 operation, the structure, ownership and management of Azuma is neutral. *See, e.g., Dine Citizens*
15 *Against Ruining Our Env’t v. Bureau of Indian Affs.*, 932 F.3d 843, 856 (9th Cir. 2019) (affirming
16 wholly-owned corporation is an arm of the tribe).

17 Fourth, it is clear the Tribe intended to share its sovereign immunity. *See* Am. Articles of
18 Incorporation art. III (“The Azuma Corporation is entitled to all of the privileges and immunities
19 enjoyed by the Tribe.”); Ordinance § 3.1. This factor also weighs in favor of Azuma.

20 Finally, the fifth factor also weighs in favor of Azuma. California does not dispute
21 Azuma’s evidence regarding factors one, two and four, but argues Azuma has not pointed to
22 evidence relevant to the financial relationship between the tribe and its entities. Opp’n at 23–24.
23 An “entity must do more than simply assert that it generates some revenue for the tribe in order to
24 tilt this factor in favor of immunity[.]” *People v. Miami Nation Enters.*, 2 Cal. 5th 222, 248
25 (2016). Azuma has met this requirement here. It has shown it is a wholly-owned tribal
26 corporation that uses its revenues to fund other tribal ventures. *See* Del Rosa Decl. ¶ 8, ECF No.
27 23-2. Defendant Darren Rose, who is the Vice Chairperson of the Alturas Tribe’s Business
28 Committee and President/Secretary of Azuma declares “[o]ne hundred percent (100%) of the

1 capital used for the establishment, construction, equipping and initial operating costs of Azuma
2 manufacturing operation was provided by the Tribe.” Rose Decl. ¶¶ 2–3, 8. Additionally, “the
3 Tribe has invested more than nine million dollars (\$9,000,000) into Azuma’s tobacco
4 manufacturing business.” *Id.* ¶ 9. Moreover, the Governmental Corporation Ordinance states
5 “[a] corporation chartered under this Ordinance shall distribute all profits of the corporation to the
6 Tribe except that a corporation may retain reserves necessary to carry on corporate business in a
7 reasonably prudent manner” Ordinance § 13.1. As a corporation charted under the
8 Governmental Corporation Ordinance, Azuma’s profits must be distributed to the Alturas Tribe.
9 Defendant Phillip Del Rosa, who is a member of the Business Committee, declares the revenues
10 generated by Azuma “are utilized to fund other economic development ventures that are wholly
11 owned and operated by the Tribe including the Desert Rose Casino (Casino), AIR Construction
12 Company, TWT Trucking company, AIR Fuel Transportation, and two fuel stations/retail stores.”
13 Del Rosa Decl. ¶ 8. These revenues currently are funding the expansion of Alturas’s wholly
14 owned casino. *Id.* The Tribe “supports services for Tribal members [and] provides numerous
15 benefits to the surrounding community” through Azuma and its other entities. *Id.* ¶ 16. Azuma
16 has provided evidence that the Tribe controls Azuma and Azuma’s revenues directly benefit the
17 Tribe. *Cf. Miami Nation Enters.*, 2 Cal. 5th at 251 (noting record contained “scant evidence that
18 either tribe actually controls, oversees, or significantly benefits from the underlying business
19 operations of the online lenders”). Here, the financial relationship between Azuma and the Tribe
20 weighs in favor of Azuma.

21 Even if the third and fifth factors were neutral or weighed against Azuma, as California
22 argues, those two factors are not dispositive. *Breakthrough Mgmt. Grp., Inc.*, 629 F.3d at 1187;
23 *see also Matyascik v. Arctic Slope Native Ass’n, Ltd.*, No. 19-0002, 2019 WL 3554687, at *5 (D.
24 Alaska Aug. 5, 2019) (observing Ninth Circuit derived the factors from the Tenth Circuit in
25 *Breakthrough*, which held the financial relationship factor is not dispositive). Having considered
26 the factors, the court finds Azuma is entitled to sovereign immunity as an arm of the Alturas
27 Tribe. California’s claims against Azuma are **dismissed**.

1 California suggests in a footnote the court might in the alternative order limited discovery.
2 Opp’n at 24 n.3. The court construes the footnote as a request for discovery and **denies** that
3 request because California has not shown discovery would yield materially relevant facts.
4 *Boschetto v. Hansing*, 539 F.3d 1011, 1020 (9th Cir. 2008) (no abuse of discretion in denying
5 request for discovery “based on little more than a hunch that it might yield jurisdictionally
6 relevant facts”).

7 **B. Ex parte Young**

8 Although tribal sovereign immunity may shield the Alturas Tribe and Azuma from suit,
9 *Burlington N.*, 509 F.3d at 1091, it “does not bar such a suit for injunctive relief against
10 *individuals*, including tribal officers, responsible for unlawful conduct,” *Michigan v. Bay Mills*
11 *Indian Cmty.*, 572 U.S. 782, 796 (2014) (emphasis in original). This well-established judge-made
12 exception to sovereign immunity is known as the *Ex parte Young* doctrine. *See Ex parte Young*,
13 209 U.S. 123, 155–56 (1908). *Ex parte Young* “has been extended to tribal officials sued in their
14 official capacity such that tribal sovereign immunity does not bar a suit for prospective relief
15 against tribal officers allegedly acting in violation of federal law.” *Burlington N.*, 509 F.3d at
16 1092 (internal marks and citation omitted). Defendants, however, argue *Ex parte Young* does not
17 apply in the context of the PACT Act and the CCTA. Mot. at 14–16.

18 *Ex parte Young* does not grant a limitless license to enjoin otherwise immunized conduct
19 by naming individuals instead of governments. *See Moore v. Urquhart*, 899 F.3d 1094, 1103 (9th
20 Cir. 2018). For example, “Congress may enact statutes with a detailed remedial scheme that
21 explicitly or implicitly displaces the judge-made equitable remedy” that *Ex parte Young* offers.
22 *Id.*; *see, e.g., Seminole Tribe of Fl. v. Florida*, 517 U.S. 44, 74 (1996). However, when a statutory
23 scheme “places no restriction on the relief a court can award,” nor says “whom the suit is to be
24 brought against,” but instead merely “authorize[s] federal courts to review whether” a challenged
25 action complies with federal law, it does not restrict potential liability under *Ex parte Young*.
26 *Verizon Md., Inc. v. Pub. Serv. Comm’n of Md.*, 535 U.S. 635, 647–48 (2002).

27 As the court found in its prior order, the PACT Act does not preclude liability under *Ex*
28 *parte Young*. *See* Prior Order at 7–10. The court will not revisit that argument here. The PACT

1 Act claim against the individual defendants, both in their official and personal capacities, may
2 proceed.

3 However, without deciding whether the CCTA bars *Ex parte Young* actions, the court
4 finds California’s action under the CCTA is barred by statute. The CCTA explicitly prohibits
5 states from bringing a civil action “against an Indian tribe or an Indian in Indian country[.]”
6 18 U.S.C. § 2346(b)(1). The CCTA does not define “Indian,” but does define “Indian country” as
7 “(a) all land within the limits of any Indian reservation under the jurisdiction of the United States
8 Government . . . , (b) all dependent Indian communities within the borders of the United States
9 . . . , and (c) all Indian allotments” 18 U.S.C. § 1151. The court liberally construes the
10 CCTA “in favor of the Indians, with ambiguous provisions interpreted to their benefit[.]”
11 *Montana v. Blackfeet Tribe of Indians*, 471 U.S. 759, 766 (1985).

12 California argues this exemption does not apply because it is suing for violations that
13 occurred outside of Indian country. Opp’n at 29. Here, the statute does not prohibit suits based
14 on where the alleged violations took place. *See* 18 U.S.C. § 2346(b)(1). Rather, it conclusively
15 provides no civil suits may be brought by states against Indians in Indian Country. California
16 does not dispute the individual defendants are “Indians” who are in Indian country. *Cf. New York*
17 *v. Mountain Tobacco Co.*, 942 F.3d 536, 548 (2d Cir. 2019) (holding exemption applies to wholly
18 owned tribal entity). The State does not make any allegations that any of the individual
19 defendants left Indian Country to engage in unlawful conduct. *See generally* Compl. The court
20 finds the individual defendants are shielded from civil suits brought by California under the
21 CCTA. *Cf. United States v. Approximately one Million Seven Hundred Eighty Four Thousand*
22 *(1,784,000) Contraband Cigarettes of Assorted Brands from the Indian Country Smoke Shop*
23 *Main Store*, No. 12-5992, 2016 WL 7387094, at *3 (W.D. Wash. Dec. 21, 2016) (“While
24 § 2346(b)(1) prohibits local state governments from enforcing the CCTA against an Indian tribe
25 or an Indian in Indian Country, no such restriction exists for the United States Government.”).
26 California’s claim under the CCTA is **dismissed, but with leave to amend if possible within the**
27 **confines of Rule 11.**

1 Lastly, California has not identified, and this court has not found any authority extending
2 *Ex parte Young* to suits seeking relief against tribal officers as individuals for violations of state
3 law. However, the Supreme Court has found “when a plaintiff alleges that a state official has
4 violated *state law*[,] . . . the entire basis for the doctrine of *Young* and *Edelman* disappears.”
5 *Pennhurst State Sch. & Hosp. v. Halderman*, 465 U.S. 89, 106 (1984) (emphasis in original).
6 Likewise, the court finds *Ex parte Young* does not extend to suits against tribal officers for
7 violating state law. As a remedy “designed to end a continuing violation of federal law,” *Ex parte*
8 *Young* “gives life to the Supremacy Clause” by vindicating federal interests and assuring the
9 supremacy of federal law. *See Green v. Mansour*, 474 U.S. 64, 68 (1985). A grant of relief based
10 on state law, however, “does not vindicate the supreme authority of federal law.” *Pennhurst*,
11 465 U.S. at 106. Thus, violations of state law do not implicate the *Ex parte Young* doctrine; the
12 tribal officers, as sued in their official capacities, are immune from liability for violations of state
13 law. *Cf. Salt River Project Agr. Imp. & Power Dist. v. Lee*, 672 F.3d 1176, 1181 (9th Cir. 2012)
14 (“[*Ex parte Young*] permits actions for prospective non-monetary relief against state or tribal
15 officials in their official capacity to enjoin them from violating federal law[.]”). California’s state
16 law claims against the individual defendants in their official capacities are **dismissed without**
17 **leave to amend**. As explained below, however, the state claims brought against defendants
18 Phillip Del Rosa and Darren Rose in their personal capacities may proceed.

19 C. **Qualified Immunity**

20 Defendants Phillip Del Rosa and Darren Rose argue they are entitled to qualified
21 immunity to the extent they are sued in their personal capacities. Defendants bear the burden of
22 showing qualified immunity shields them from liability. *See Forrester v. White*, 484 U.S. 219,
23 224 (1988) (“Officials who seek exemption from personal liability have the burden of showing
24 that such an exemption is justified by overriding considerations of public policy.”). “The doctrine
25 of qualified immunity protects government officials ‘from liability for civil damages insofar as
26 their conduct does not violate clearly established statutory or constitutional rights of which a
27 reasonable person would have known.’” *Pearson v. Callahan*, 555 U.S. 223, 231 (2009) (citing
28 *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982)). California is not seeking damages for violation

1 of its rights. Rather, it is seeking to enforce Federal and State laws. Defendants do not cite, nor
2 can the court find, any authority extending qualified immunity to tribal officers sued in their
3 personal capacities for violating federal and state laws. *See* Mot. at 16–23; Opp’n at 31 n.7.

4 Defendants have not shown they are entitled to qualified immunity. Additionally,
5 sovereign immunity does not shield them from liability; the Ninth Circuit has clearly held “tribal
6 defendants sued in their *individual* capacities for money damages are not entitled to sovereign
7 immunity, even though they are sued for actions taken in the course of their official duties.”
8 *Pistor*, 791 F.3d at 1112 (emphasis in original); *see Hafer v. Melo*, 502 U.S. 21, 27 (1991)
9 (“[O]fficers sued in their personal capacity come to court as individuals.”). Defendants Phillip
10 Del Rosa and Darren Rose have not met their burden of showing they are shielded from personal
11 liability. The PACT Act claim and the state law claims brought against them in their personal
12 capacities may proceed.

13 **III. FAILURE TO JOIN A PARTY UNDER RULE 19**

14 Federal Rule of Civil Procedure 12(b)(7) allows litigants to request dismissal for “failure
15 to join a party under Rule 19.” The court already has found tribal retailers are not necessary
16 parties and will not revisit this argument. *See* Prior Order at 10–13.²

17 **IV. FAILURE TO STATE A CLAIM**

18 A party may move to dismiss for “failure to state a claim upon which relief can be
19 granted.” Fed. R. Civ. P. 12(b)(6). In response, the court begins by assuming the complaint’s
20 factual allegations are true, but not its legal conclusions. *Ashcroft v. Iqbal*, 556 U.S. 662, 678–79
21 (2009) (citation omitted). The court construes all factual allegations “in the light most favorable
22 to the nonmoving party.” *Steinle v. City of San Francisco*, 919 F.3d 1154, 1160 (9th Cir. 2019)
23 (citation omitted). The court then determines whether those factual allegations “plausibly give
24 rise to an entitlement to relief” under Rule 8. *Ashcroft*, 556 U.S. at 679.

² Defendants improperly raised new arguments during hearing challenging this court’s order granting in part California’s motion for preliminary injunction. The court does not consider those arguments here. The court also notes defendants have not moved the court to reconsider its prior order and have already filed an appeal with the Ninth Circuit Court of Appeals.

1 Defendants argue California cannot state a claim under Civil RICO. Specifically,
2 defendants argue California's CCTA claim is foreclosed by the definition of contraband cigarettes
3 and also is "fatal to the State's RICO claim . . . , which is premised entirely on the allegation that
4 Rose and Phillip Del Rosa, through the Azuma enterprise . . . engaged in multiple and repeated
5 acts of cigarette trafficking in violation of the CCTA[.]" Mot. at 23 (internal marks and citations
6 omitted). Although defendants are shielded from liability under the CCTA as noted above, that
7 protection does not preclude California from bringing a civil RICO claim against defendants for
8 engaging in a pattern of racketeering activity. *Cf. United States v. Fiander*, 547 F.3d 1036, 1042
9 (9th Cir. 2008) ("[A]lthough [defendant] may not be prosecuted for a substantive violation of the
10 CCTA because of his status as a member of the Yakama Nation, he may be prosecuted for a
11 RICO conspiracy in which the racketeering activity is contraband cigarette trafficking."). Thus,
12 although the court finds California cannot bring a civil action against defendants under the
13 CCTA, as noted, the court examines whether California has sufficiently alleged defendants have
14 violated the CCTA to determine whether California has stated a claim for Civil RICO, which is
15 premised on the alleged violations of the CCTA.

16 Under the CCTA, it is "unlawful for any person knowingly to ship, transport, receive,
17 possess, sell, distribute, or purchase contraband cigarettes or contraband smokeless tobacco."
18 18 U.S.C. § 2342(a). The CCTA defines "contraband cigarettes" as "a quantity in excess of
19 10,000 cigarettes, which bear no evidence of the payment of applicable State or local cigarette
20 taxes . . . and which are in the possession of any person other than [] a person holding a permit
21 issued pursuant to chapter 52 of the Internal Revenue Code of 1986 [IRC] as a manufacturer of
22 tobacco products . . . or an agent of such person[.]" 18 U.S.C. § 2341(2)(A). Azuma possesses a
23 federal permit to manufacture tobacco products. Compl. ¶¶ 8, 41; Rose Decl. ¶ 6; Permit, Rose
24 Decl. Ex. B. Therefore, Azuma's unstamped cigarettes are not contraband while it possesses the
25 cigarettes. *See* Opp'n at 27. However, the cigarettes do become contraband when Azuma no
26 longer possesses the cigarettes. Thus, for example, common carriers that receive the unstamped
27 cigarettes, distributors who distribute these cigarettes and retailers who receive these cigarettes
28 may violate the CCTA. *See City of New York v. Gordon*, 1 F. Supp. 3d 94, 106 (S.D.N.Y. 2013).

1 California has not alleged defendants have shipped, transported, received, possessed, sold,
2 distributed or purchased contraband cigarettes, because as long as the cigarettes are in Azuma's
3 possession, they are not "contraband" as defined by the statute. California fails to state a civil
4 RICO claim because it has not sufficiently alleged the underlying violations of the CCTA. This
5 claim is **dismissed, but with leave to amend.**

6 In a footnote, signaling its alternative position, California requests leave to amend the
7 complaint to include a civil federal conspiracy claim under 18 U.S.C. § 1962(d). Opp'n at 30 n.5.
8 That request is **granted**. See *Cook, Perkiss & Liehe, Inc. v. N. Cal. Collection Serv. Inc.*,
9 911 F.2d 242, 247 (9th Cir. 1990) ("[I]n dismissals for failure to state a claim, a district court
10 should grant leave to amend even if no request to amend the pleading was made, unless it
11 determines that the pleading could not possibly be cured by the allegation of other facts.").

12 Because defendants do not move to dismiss the PACT Act claim and state law claims
13 under Rule 12(b)(6), the court declines to address the issue sua sponte.

14 **V. CONCLUSION**

15 Defendants' motion to dismiss is **granted in part and denied in part.**

- 16 1) California's claims against Azuma Corporation are **dismissed without leave to**
17 **amend.**
- 18 2) California's CCTA claim is **dismissed with leave to amend.**
- 19 3) California's Civil RICO claim is **dismissed with leave to amend.**
- 20 4) California's state law claims against defendants Phillip Del Rosa, Darren Rose and
21 Wendy Del Rosa in their official capacities as officers of the Alturas Tribe are
22 **dismissed without leave to amend.**

23 Any amended complaint shall be filed **within 21 days** of the filing date of this order.

24 This order resolves ECF No. 24.

25 IT IS SO ORDERED.

26 DATED: January 24, 2024.

27 
28 CHIEF UNITED STATES DISTRICT JUDGE